



EXECUTIVE ORDER

WHEREAS, Multi-County Districts have been incorporated in many states of the United States pursuant to guidelines and directions published in U.S. Bureau of Budget Circulars No. A-80 and A-95; and

WHEREAS, the State Planning Advisory Committee has found that planning for the entire State of Utah, as a single unit with its diverse geography, large size and heterogeneous economy, is too cumbersome for effective coordination and efficient operation of public programs; and

WHEREAS, the proliferation of various sets of sub-state planning and administrative regions adopted by state and federal agencies operating within Utah to facilitate program planning and execution over relatively homogeneous areas, are not consistent and consequently create administrative and operational handicaps; and

WHEREAS, the State Planning Advisory Committee has recommended the establishment of uniform Multi-County Districts as a means to facilitate comprehensive and functional planning and development activities, and administration in delivery of services at all levels of government within the state, in order to minimize further proliferation of uncoordinated single agency districts;

NOW, THEREFORE, I, Calvin L. Rampton, Governor of the State of Utah, by virtue of the authority vested in me by the Constitution and the Laws of the State of Utah, after examination of the problem and consultation with local officials to determine the districting pattern which represents the most workable delineation of counties in the State, do hereby direct the official establishment of Multi-County Districts for planning and development in the State of Utah, with provisions as follows:

Boundaries: 1. There are hereby constituted the following Utah Multi-County Districts for planning and development:

- (a) District One, the Bear River District:  
Box Elder, Cache, Rich  
Counties
- (b) District Two, the Weber River District:  
Davis, Morgan, Weber Counties

- (c) District Three, the Great Salt Lake  
District: Tooele, Salt Lake  
Counties
- (d) District Four, the Provo River District:  
Summit, Wasatch, Utah Counties
- (e) District Five, the Central Utah District:  
Juab, Sanpete, Millard,  
Sevier, Piute, Wayne Counties
- (f) District Six, the Southwestern District:  
Beaver, Iron, Garfield,  
Washington, Kane Counties
- (g) District Seven, the Uintah Basin District:  
Daggett, Duchesne, Uintah  
Counties
- (h) District Eight, the Southeastern District:  
Carbon, Emery, Grand,  
San Juan Counties

Goals: 2. The objectives of the districting are:

- (a) To provide for a uniform basis to coordinate major state plans and programs.
- (b) To enable the use, by all state and federal agencies, of a common set of districts for planning and administrative purposes.
- (c) To develop a method for coordinating federally sponsored or operated programs at sub-state levels, with each other, and with state programs.
- (d) To provide a strengthened role for county and municipal officials in the execution of state and federal programs at the local level.
- (e) To provide a consistent area framework for the gathering, processing and analyzing of planning and administrative information and data.
- (f) To eliminate overlap, duplication and competition between various levels of government and thus facilitate the most effective use of the State's resources.

State Agencies: 3. All state departments, divisions, agencies, commissions, boards, councils and committees are directed to comply with the districting designated by this order. Agency grouping of more than one entire contiguous district may also be permitted, when clearly justified, for specifically identified functions. If any state agency wishes to group districts, a request should be submitted as outlined in Section 5 of this Order.

Local Government: 4. Within each District, all county and municipal units of government are requested to cooperate and participate in establishing a multi-county association of governments. To insure recognition of such an Association, it should be established under the terms of the Inter-Local Cooperation Act of 1965, and should be an organization composed of elected executive officials of local governments. Multi-county associations of governments and related areawide clearinghouses, as recognized and designated by the Governor, will be responsible for area-wide planning and policy reviews and should provide for access to professional and technical staff to assist in area-wide planning and policy making. If, for limited special functions, local officials wish to organize Multi-County Associations with boundaries differing from those established by this Order, the new Association should consist of entire contiguous districts to permit state and federal recognition and support.

Exceptions: 5. Where warranted, special exceptions may be granted to those state agencies whose immediate compliance to these exact district boundaries would bring undue expense, hardship, or significantly decreased efficiency to the operation of that agency, or because of other special circumstances. Exemptions will be considered and may be granted by the Office of the Governor, to those state agencies showing just cause for exemption. Agencies seeking exemption must submit:

- (a) A map depicting those districts which can be utilized and those where a modification from existing boundaries is deemed necessary.
- (b) A written statement or justification citing statutes, federal regulations or guidelines, personnel difficulties, unreasonable workload assignments, existing investments in field facilities, or other major factors indicating sufficient cause for delay in adoption of the State Multi-County Districts specified herein.
- (c) A timetable for eventual agency conformance with this order.

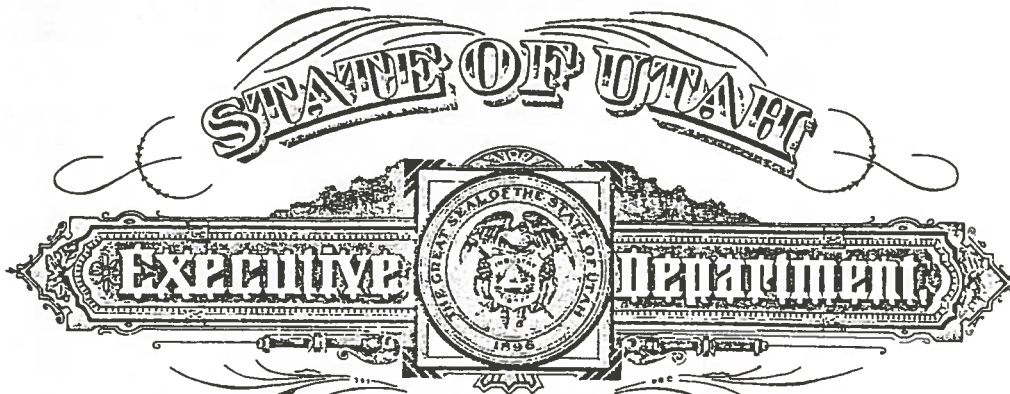
To maintain flexibility, district boundary revisions can be accomplished by executive order of the Governor after consultation with appropriate state agencies and local governments.

IN WITNESS WHEREOF, I have set my hand and caused to be affixed the Great Seal of the State of Utah. Done at the State Capitol in Salt Lake City, Utah, this 27th day of May, 1970.

*Carroll Hampton*  
GOVERNOR



*Clyde L. Miller*  
ATTEST:



AMENDMENT TO EXECUTIVE ORDER

WHEREAS, I, Calvin L. Rampton, Governor of the State of Utah, issued an Executive Order on the 27th day of May, 1970, fixing the boundaries of eight (8) Multi-County Districts for planning and development in the State of Utah; and

WHEREAS, upon consultation with appropriate state agencies and local units of government, it is deemed in the best interest to amend said Executive Order.

NOW, THEREFORE, I, Calvin L. Rampton, Governor of the State of Utah, by virtue of the authority vested in me by the Constitution and Laws of the State of Utah hereby amend said Executive Order with provisions as follows:

Boundaries - there are hereby constituted the following seven (7) Utah Multi-County Districts for planning and development:

1. District One - Bear River District  
Box Elder, Cache, and Rich Counties
2. District Two - Wasatch Front District  
Combining the following sub-districts:  
(Davis, Morgan, Weber) (Salt Lake and Tooele Counties)
3. District Three - Mountainlands District  
Summit, Wasatch and Utah Counties
4. District Four - Central Utah District  
Juab, Sanpete, Millard, Sevier, Piute and Wayne Counties
5. District Five - Southwestern District  
Beaver, Iron, Garfield, Washington, and Kane Counties
6. District Six - Uintah Basin District  
Daggett, Duchesne, and Uintah Counties
7. District Seven - Southeastern District  
Carbon, Emery, Grand and San Juan Counties



IN TESTIMONY WHEREOF, I have set my hand and caused to be affixed the Great Seal of the State of Utah. Done at the State Capitol, in Salt Lake City, Utah, this 8<sup>th</sup> day of June, 1972

*Calvin L. Rampton*  
Governor

ATTEST: *Depledge L. Miller*  
Secretary of State

## Appendix V

### CHAPTER 44—COMMUNITY AFFAIRS

Section	
63-44-1.	Legislative findings and declaration—Purpose of act.
63-44-2.	Advisory council on community affairs created.
63-44-3.	Appointment of advisory council—Districts—Representation—Terms of members—Chairman.
63-44-4.	Functions and responsibilities of advisory council.
63-44-5.	Department of community affairs established—Executive director—Employees.
63-44-6.	Functions and responsibilities of department.
63-44-7.	Programs administered by department.
63-44-8.	Co-ordination of activities and programs of state agencies.
63-44-9.	Appropriations for maintenance of department and assistance to communities.
63-44-10.	Report to governor and legislature—Recommendations for legislative action.

**63-44-1. Legislative findings and declaration—Purpose of act.**—The legislature hereby finds and declares:

(1) That the population changes being experienced by many communities within the state presents new and significant problems for the governmental units of these communities in providing the necessary public services and in planning and developing desirable living and working areas;

(2) That full and effective use of the many grant programs of the federal government affecting community development necessitates full co-operation and co-ordination of existing state and local government agencies;

(3) That co-ordination of existing state activities which affect the communities of the state requires the establishment of machinery within state government to administer new and existing programs to meet these problems;

(4) That it is the responsibility of the state to assist communities in meeting these problems in every way possible including technical and financial assistance.

Therefore, the purpose of this act is to establish a department of community affairs, to provide for state financial and technical assistance to the communities of the state, and to otherwise assist in community development in order to improve the health, safety, living standards and conditions of the residents of the state of Utah.

In pursuance of these general objectives, it is the purpose of this act to develop a means whereby existing state activities which affect the communities of the state may be co-ordinated and whereby full and effective use of the many grant programs of the federal government affecting community development may be made. This act is intended to provide a means whereby the state, in co-operation with leaders in community affairs, may develop programs whereby the communities are assisted in meeting problems arising out of shifts in population, the need in providing for necessary public services, and the need for planning and developing desirable living and working opportunities.

History: L. 1971, ch. 170, § 1.

**Title of Act.**

An act relating to the creation of a department of community affairs; providing for an advisory council on community affairs to be appointed by the governor; establishing the duties and responsibilities of the department of community affairs and the advisory council; authorizing the department of community affairs to

co-ordinate existing programs affecting community affairs and development within the state; and providing for an appropriation by the legislature to carry out the provisions of this act.

**Law Reviews.**

Note, Some Questions and No Answers Anent Urban Regionalism, 1971 Utah L. Rev. 10.

**63-44-2. Advisory council on community affairs created.**—An advisory council on community affairs comprised of 21 members is hereby created.

**History:** L. 1971, ch. 170, § 2.

**63-44-3. Appointment of advisory council—Districts—Representation—Terms of members—Chairman.**—(1) For the purpose of appointing the members of the advisory council, the state shall be divided into the eight districts:

District One shall be comprised of the area contained within:

Box Elder County  
Cache County  
Rich County

District Two shall be comprised of the area contained within:

Davis County  
Morgan County  
Weber County

District Three shall be comprised of the area contained within:

Salt Lake County  
Tooele County

District Four shall be comprised of the area contained within:

Summit County  
Utah County  
Wasatch County

District Five shall be comprised of the area contained within:

Juab County  
Millard County  
Piute County  
Sanpete County  
Sevier County  
Wayne County

District Six shall be comprised of the area contained within:

Beaver County  
Iron County  
Garfield County  
Kane County  
Washington County

District Seven shall be comprised of the area contained within:

Daggett County  
Duchesne County  
Uintah County

District Eight shall be comprised of the area contained within:

Carbon County  
Emery County  
Grand County  
San Juan County

(2) Representation from the eight districts shall be as follows:

(a) The governor shall appoint two members from each of districts 1, 5, 6, 7 and 8; one shall be a representative of cities and towns of the district and the other shall be a representative of the counties within the district;

(b) The governor shall appoint three members from each of districts 2, 3 and 4; one shall be a representative of the cities and towns of the district, one shall be a representative of the counties of the district, and the other shall be representative of either the municipalities or the counties as recommended to the governor with reference to each district by the Utah league of cities and towns and the Utah association of counties;

(c) One member shall be the executive director of the Utah association of counties;

(d) One member shall be the executive director of the Utah league of cities and towns.

The governor's appointments to the advisory council shall be made from a panel of three city representatives and three county representatives selected from each district. Selection of such panels shall be made by the Utah league of cities and towns and the Utah association of counties after appropriate consultation with the elected officials of the districts involved.

The names of every member of the various district panels shall be submitted to the governor who shall select from each panel for appointment to the advisory council only those panel members who are elected officials of the governing bodies of the cities and counties within the respective districts.

Members of the advisory council shall be appointed for a term of four years or until such time as they lose office as city or county officials, whichever occurs first. The chairmanship of the advisory council shall alternate annually between a city and a county official chosen by the membership of the council.

History: L. 1971, ch. 170, § 3.

**63-44-4. Functions and responsibilities of advisory council.**—The advisory council shall serve in an advisory capacity to the governor, the department of community affairs, and the legislative council, and shall have other responsibilities as the governor may designate in the areas of state-local relations. The council shall assist the governor in developing the means for co-ordinating the functions of all levels of government and correlating such functions with federal agencies.

History: L. 1971, ch. 170, § 4.

**63-44-5. Department of community affairs established—Executive director—Employees.**—A department of community affairs is established to carry out this act. The department shall be headed by an executive director appointed by the governor with the consent of the advisory council on community affairs. The executive director shall appoint a sufficient staff to carry out this act and prescribe their duties. Employees of the department shall be subject to pertinent civil service and personnel policies established for state employees in general and shall be paid at salaries or rates of pay comparable to those of state employees with equivalent responsibilities in other state agencies.

**History:** L. 1971, ch. 170, § 5.

**63-44-6. Functions and responsibilities of department.**—The department of community affairs shall have the following specific functions and responsibilities:

(1) Co-operate with and provide technical assistance to counties, cities and towns, regional planning commissions, area wide clearinghouses, zoning commissions, parks or recreation boards, community development groups, community action agencies, and similar agencies that were created for the purpose of aiding and encouraging an orderly, productive, and co-ordinated development of the state and its political subdivisions.

(2) Assist the governor in co-ordinating the activities of those state agencies which have an impact on the solution of community development problems and the implementation of community plans.

(3) Encourage and when requested, assist the efforts of local governments to develop mutual and co-operative solutions to their common problems.

(4) Serve as a clearinghouse for information, data and other materials which may be helpful to local governments in discharging their responsibilities. The clearinghouse should also provide information on available federal and state financial and technical assistance.

(5) Carry out continuing studies and analyses of the problems faced by communities within the state and develop such recommendations for administrative or legislative action as appear necessary. The studies and analyses should focus particular attention on the problems of metropolitan, suburban, and rural areas in which economic and population factors are rapidly changing.

(6) Assist local governments in strengthening regional governmental planning and service units within the state.

(7) Co-operate with other state agencies and officials, with official organizations of elected officials of the state, with local governments and officials, and with federal agencies and officials in carrying out the purposes of this act.

(8) Utilize the capabilities and facilities of the public and private universities and colleges within the state in carrying out its functions.

**History:** L. 1971, ch. 170, § 6.

**63-44-7. Programs administered by department.**—The department of community affairs shall exercise responsibility for administering, supervising and co-ordinating the following community development programs



and such others as the governor shall specify and shall fully carry out the state role in federal grant programs applicable to them:

- (1) The state office of economic opportunity.
- (2) The local planning assistance program and advisory services.
- (3) Assistance to communities in preparing applications to the four corners regional commission.
- (4) The community development training program.
- (5) The low income housing assistance program.
- (6) The model cities co-ordination program.

History: L. 1971, ch. 170, § 7.

**63-44-8. Co-ordination of activities and programs of state agencies.—**The successful discharge of this act demands that all activities and programs of state agencies which have an impact on community affairs be fully co-ordinated. State agencies shall co-operate fully with the department of community affairs and the governor in fulfilling this act. The governor and the department may establish such co-ordination machinery as appears necessary to carry out this act, and may issue rules and regulations as they deem necessary and desirable to carry out the provisions of this act.

History: L. 1971, ch. 170, § 8.

**63-44-9. Appropriations for maintenance of department and assistance to communities.—**The cost of maintaining the department shall be provided by appropriations from the legislature. Moneys may be appropriated to carry out the proposals of this act including moneys to enable the department to assist communities in meeting the nonfederal share of federal community development programs.

History: L. 1971, ch. 170, § 9.

**63-44-10. Report to governor and legislature—Recommendations for legislative action.—**The executive director shall prepare a report wherein the department shall report annually to the governor and the legislature on the activities of the department and the nature of existing community problems and may together with the governor, submit such recommendations for legislative action as may appear desirable and necessary.

History: L. 1971, ch. 170, § 10.

**Separability Clause.**

Section 11 of Laws 1971, ch. 170 provided: "If any provision of this act or

application of any provision to any person or circumstance is held unconstitutional or otherwise invalid, the remainder of this act shall not be affected thereby."